

Date: April 15, 2021

THE SALT LAKE VALLEY LAW ENFORCEMENT SERVICE AREA BOARD OF TRUSTEES ("BOARD") MET ON THURSDAY, APRIL 15, 2021 AT 10:00 AM. THE PUBLIC WAS NOTIFIED THAT THEY MAY ATTEND THE MEETING AT THE SALT LAKE COUNTY SHERIFF/UNIFIED POLICE DEPARTMENT BUILDING, 3365 SOUTH 900 WEST, SALT LAKE CITY, UTAH OR JOIN THE OPEN PORTIONS OF THE MEETING BY CALLING 1-669 900-9128 AND ENTERING MEETING ID 92301763844# AND PASSWORD 259919#. THE PUBLIC WAS ALLOWED TO LISTEN TO ALL OPEN PORTIONS OF THE MEETING. BOARD MEMBERS AND PERSONS PARTICIPATING IN PERSON OR BY PHONE WERE ABLE TO HEAR ALL DISCUSSIONS.

<u>Present:</u>	<u>Excused:</u>	<u>Attended Via Zoom:</u>
TRUSTEE JIM BRADLEY, SALT LAKE COUNTY		TRUSTEE PAULINA FLINT, WHITE CITY
TRUSTEE ALAN PETERSON, KEARNS		TRUSTEE STEVE PROKOPIS, MAGNA
TRUSTEE DEA THEODORE, SALT LAKE COUNTY		TRUSTEE DAVID BREMS, EMIGRATION CANYON
		TRUSTEE DAVID OLSEN, COPPERTON
		TRUSTEE CAROLYN KEIGLEY, BRIGHTON
		TRUSTEE CHRIS STAVROS, SALT LAKE COUNTY

ALSO ATTENDED VIA ZOOM/IN PERSON:

SHERIFF ROSIE RIVERA, SALT LAKE COUNTY SHERIFF AND SLVLESA CHIEF EXECUTIVE OFFICER

UNDERSHERIFF JAKE PETERSEN, SALT LAKE COUNTY UNDERSHERIFF

CHIEF OF POLICE JASON MAZURAN, UPD CHIEF OF POLICE

PRECINCT CHIEF LEVI HUGHES

PRECINCT CHIEF DEL CRAIG

FRANK NAKAMURA, SLVLESA DISTRICT ADMINISTRATOR/SLVLESA LEGAL COUNSEL

LISA DUDLEY, SLVLESA CHIEF FINANCIAL OFFICER

RICHARD MOON, SLVLESA TREASURER

MARCIE KAY, SLVLESA CLERK

**Item #1-Call to Order.**

**Jim Bradley called the meeting to order.**

**Item #2- Conflict of interest disclosure.**

**Action Requested:** Identify Conflicts; if any

**Discussion:** Trustee Bradley asked if there were any conflicts of interest. None were identified.

**Item #3-Public Comment.**

Trustee Bradley asked if anyone was calling in to the meeting or was present who wanted to give public comment to the Board. Marcie Kay, SLVLESA Clerk, stated that there were no calls from the public. No one present wanted to give public comment. Public comment was closed.

**Item #4-Present First Quarter 2021 Report, expenditures for the month of March 2021 and other financial information.**

**Action Requested:** None

**Discussion:** Richard Moon said they receive the current property taxes at the end of the year and that is why it is only at 1.7%. Books, association memberships and trainings are at 81.4% after a quarter of the year and that is because the largest expenditure on that item is the Utah Association of Special Districts which SLVLESA pays once a year. He said we are looking good for the first quarter. He asked if anyone had any questions. No one had questions.

**Item #5-Update on the issuance of the SLVLESA 2021 Tax and Revenue Anticipation Notes.**

**Action Requested:** None

**Discussion:** Lisa Dudley said that annually SLVLESA issues tax and revenue anticipation notes. This is done in anticipation of the property taxes which are received in the November/December time frame. This year SLVLESA issued \$8.5 million of tax and revenue anticipation notes. SLVLESA received that money and the closing date of the TRAns was April 8<sup>th</sup>. That is paid off in one payment and is due December 16<sup>th</sup>. The best part about this year's TRAns is the interest rates are at .3%. We paid our municipal advisor, Zion's bank, \$8,000 for their services.

## **Item #6-Discussion of certain staffing changes at the Magna and Kearns Precincts.**

**Action Requested:** None

**Discussion:** Sheriff Rivera said for the past several years in the Kearns and Magna precincts, they have had a process where they share sergeants. A couple years ago, they had also shared chiefs. In the last few years, they have changed that and now both Kearns and Magna each have a precinct chief that oversees their daily operations. Sharing sergeants in the past seemed to work because they had Taylorsville as part of the UPD jurisdiction that was close enough to where the Taylorsville sergeants could cover if one of the Kearns/Magna shared sergeants was not able to make it back to either Magna or Taylorsville. However, with Taylorsville leaving, that puts us in a situation where there exists a large distance between the two townships and this becomes a challenge for the sergeants to supervise their officers. The precinct chiefs made a request to add two additional sergeants for each precinct. There are several options on how to pay for that.

Lisa Dudley explained the spreadsheet on the three different scenarios to fund the two sergeants. \$807,300 would be the total cost for 4 sergeants and their new equipment. This would be an increase of \$201,825 the first year for each sergeant. It would be less in subsequent years because they would have the equipment.

Lisa Dudley said the second scenario is taking rather than four new sergeants, take the overfill from Taylorsville, so they already have the equipment, and rather than purchasing additional vehicles this is simply the annual vehicle replacement charge for 4 sergeant vehicles. This would be an increase of \$160,825 per sergeant.

Scenario three would take and convert two officer positions in each precinct to sergeant positions. The cost would only be the difference between wages and benefits. The total for the four would be \$149,000 at an increase of \$37,250 per sergeant.

Trustee Prokopis asked if in the first two scenarios would Kearns and Magna still each get their additional officer allocation that year? Sheriff Rivera and Lisa Dudley said that was correct.

Sheriff Rivera said she needs direction on which option the Board would agree to. She said she does not need a vote on it but would like some direction to the precinct chiefs so they can work on it for the upcoming budget.

Trustee Bradley said the obvious question is why they would not choose scenario three given that SLVLESA is having a rough financial year.

Sheriff Rivera said they have gotten input from Chief Del Craig. She said he has not had an opportunity to review all of this because he has only been chief for a month. He has said he understands the need and will find a way to make it work.

She said scenario three requires converting the officers and determining which officers get converted. Chief Hughes has a proposal of which ones he would convert and that involves cutting the two Granite school resource officers.

Trustee Prokopolis said he thinks they have probably outgrown that model of sharing supervisors. He said he is not aware of that happening anywhere else in UPD.

Sheriff Rivera said they do share in Millcreek and Holladay, but they are right next to each other, so it is not as challenging.

Trustee Prokopolis said they are four officers short in Magna and have been for some time and is it safe to assume that the work is getting done even though they are four officers short?

Chief Levi Hughes said there is an advantage to both precincts in any of these models. He said they would prefer scenario two where they could potentially end up overfilled with sergeants, after the departure of Taylorsville. He said any of the three scenarios will do two amazing things for both precincts and UPD as a whole, which is if they add the additional two sergeants per each precinct then each precinct will have their own five patrol sergeants and right now neither precinct can count the current five patrol sergeants as part of their staffing because they cannot rely on them remaining in Magna or Kearns. He said there are countless occasions where they must rely on Taylorsville, Midvale, Millcreek, and other supervision from the organization to come to fill in. He said Trustee Prokopolis is right that they have outgrown the model. He said it will provide greater supervision across the board. He said if they do not change their model, they will have one sergeant for Kearns and Magna, one sergeant for Millcreek and one sergeant for Midvale.

Sheriff Rivera said they can discuss staffing levels more in depth during a closed session because she does not feel comfortable having the public knowing their exact staffing numbers per shift, etc.

Chief Del Craig said that at some point in time they are going to need those patrol resources to be whole. They are getting by shorthanded right now. His position has been the ideal situation would be for us to fund those four new sergeants outright. We have an opportunity to save that \$80,000 in the cycle right now because the Taylorsville exodus is going to leave us four already equipped sergeants. However, the reason they are being tenuous is because they are up against the cap and they want to be sensitive to that. The idea would be to fund two new sergeants each so they can leave their patrol assets whole.

Trustee Prokopolis said he agrees that scenario one would be best but because they are up against the cap, scenario two would be best but he would like to hear Frank Nakamura's thoughts.

Trustee Stavros said he thinks he speaks collectively for all the Board members that they want to give the Sheriff the resources she needs for the UPD to do their job and keep SLVLESA financially solvent. They are going to approach the legislature in 2022 to remove the cap but the reality is even if they are successful, they will not realize any of that money until the end of 2022 so he thinks they need to find a solution where they can move some of the over expend money into SLVLESA's funds.

Trustee Flint said she had a concern at converting two of the sergeants because they are still going to be shared with the schools and sometimes the schools can become all day problems. She thinks that scenario two would be an optimal way of taking care of getting the officers they need. She does not think they are balancing the book on policing needs by the conversion process.

Sheriff Rivera said that Trustee Flint is right; if they are going to convert officers those officers are no longer going to provide those officer services.

Frank Nakamura said converting positions is not efficient and their primary concern is providing law enforcement safety.

Trustee Bradley said it looks like scenario number two is the best at this point. He asked Chief Hughes and Chief Craig and they both agreed. Chief Craig said with that scenario they can save that equipment cost if they can make that move now and it is roughly an \$80,000 per precinct savings.

Trustee Bradley said he believes the board agrees with that.

**Item #7-Report by Sheriff Rosie Rivera, SLVLESA Chief Executive Officer.**

**Action Requested:** None

**Discussion:** Sheriff Rivera said she wanted to highlight their shared services like their investigation unit, patrol units and how they work when they have major instances. They had a kidnapping/murder case in Kearns and they also had another murder out of Kearns in a church parking lot and it took a lot of resources to investigate those cases and it highlights how many hours and how many detectives are used. In the kidnapping/murder case they made six arrests. The case required nine of our VCU units, our detective sergeant, our MIU unit, four gang detectives, the DEA taskforce, two Kearns detectives, and a jail investigator fulltime to investigate this. They were able to recover the body of the victim. They also utilized forensics and issued five SWAT warrants. For the church parking lot murder, they made 6 arrests and it will require 20 search warrants to finish this case. She wants to make sure the Board understands how many resources it takes to investigate and bring these violent individuals to justice and how much they appreciate the Board's support.

She wanted to discuss our VOCA grant. They submitted for more funding for VOCA but for 2022 and 2023 they do not know what they will be granted. For 2022 the dollar amount we requested was \$211,560 and 2023 \$180,000. That pays for our victim advocates. They are always pursuing additional funding.

The UPD is working close with Taylorsville on the transition. They do not have the specific numbers on the number of individuals that are going to go to Taylorsville. They had anticipated early on that there would be many UPD employees that would apply but that did not happen. She said the number is around 15 UPD employees that will go to Taylorsville at this time. What this does is that they know they will have an overage of officers and an overage of two victim advocates. They are trying to figure out where to plug people in and they have not been hiring this year. Through attrition they know they can fill some of those vacancies, but it does look like that on July 1<sup>st</sup> there will be an overage of officers. She will bring to the Board next month some suggestions on what they can do.

**Item #8-Consider RESOLUTION NO. 21415-1 OF THE BOARD OF TRUSTEES OF THE SALT LAKE VALLEY LAW ENFORCEMENT SERVICE AREA (SLVLESA) DIRECTING SLVLESA STAFF, CONSISTENT WITH THE SLVLESA PROCUREMENT POLICY AND UTAH LAW, TO RETAIN THE SERVICES OF A LOBBYIST WITH**

**CERTAIN SPECIFIED EXPERIENCE, TO WORK WITH THE UTAH LEGISLATURE TO MODIFY THE PROPERTY TAX RATE CAP FOR LOCAL DISTRICTS THAT FUND LAW ENFORCEMENT SERVICES.**

**Action Requested:** Motion, Second and Vote

**Discussion:** Trustee Flint said it has become very important that the legislature understands this is not 2012 or 2009 and they are now in a new place. It is imperative that they retain someone that specializes in metro township law. Metro township creation is a relatively new idea for the legislature, and it has created a need for a burden of proof. Finding someone who speaks the metro township language is critical in this process and that is why she is bringing this to the Board.

Frank Nakamura said this resolution would direct staff to go through the procurement process to retain a lobbyist based on what Trustee Flint said. He said Rob Behunin who has been working on this will still be available and Undersheriff Petersen will still be involved. Nothing changes other than they are seeking to get a lobbyist that has experience with metro townships.

Trustee Bradley asked if the Resolution caps the expenditure at \$20,000.

Frank Nakamura said yes, it does.

Trustee Bradley asked if anyone had questions regarding this.

Trustee Brems asked if this would be an opportunity to address the over taxation of Emigration Canyon.

Frank Nakamura said no, this is just the legislation.

Trustee Bradley said he is aware of the issue that Trustee Brems is referring to and it is a legitimate one, but this is probably not going to affect that, one way or another.

Trustee Brems asked that if this not a way to address that, what would be the proper way to address it.

Chief of Police Mazuran said they are going to be meeting with Emigration Township Council on the 27<sup>th</sup> to talk about that issue and they can get into that issue at depth.

Trustee Brems said that would be fine.

Trustee Theodore asked about the ease of hiring a lobbyist who will meet their criteria.

Frank Nakamura said that he does think they will find someone who meets their specific criteria.

Trustee Bradley asked if Trustees Peterson and Flint would volunteer some time to this process representing the Board on that.

The Trustees said yes.

Trustee Bradley entertained a motion to approve the Resolution.

Trustee Keigley motioned to approve.

Trustee Flint seconded.

Frank Nakamura conducted a roll call vote.

Trustee Bradley voted aye.

Trustee Theodore voted aye.

Trustee Peterson voted aye.

Trustee Prokopis voted aye.

Trustee Brems voted aye.

Trustee Flint voted aye.

Trustee Stavros voted aye.

Trustee Olsen voted aye.

Trustee Keigley voted aye.

All voted in favor; none opposed. The motion passed.

**Item #9- Consider RESOLUTION NO. 21415-2 OF THE BOARD OF TRUSTEES OF THE SALT LAKE VALLEY LAW ENFORCEMENT SERVICE AREA (SLVLESA) ADOPTING A GENERAL FUND BALANCE POLICY (No 2021-1).**

**Action Requested:** Motion, Second and Vote.

**Discussion:** Trustee Bradley asked if there were any questions regarding this Resolution.

Frank Nakamura said the Committee did meet and the focal point is to set a target fund balance that they will use in their financial planning and determine what their revenue needs are. They agreed on a 17% target fund balance.

Lisa Dudley said the Government Finance Officers' Association is where they turn to get best practices and training, etc. They have a fund balance policy and Frank Nakamura used their resources to draft this policy.

Trustee Bradley entertained a motion to approve the Resolution.

Trustee Keigley motioned to approve.

Trustee Stavros seconded that motion.

Frank Nakamura conducted a roll call vote.

Trustee Bradley voted aye.

Trustee Theodore voted aye.

Trustee Peterson voted aye.

Trustee Prokopis voted aye.

Trustee Brems voted aye.

Trustee Flint voted aye.

Trustee Stavros voted aye.

Trustee Olsen voted aye.

Trustee Keigley voted aye.

All voted in favor; none opposed. The motion passed.

**Item #10- Consider RESOLUTION NO. 21415-3 OF THE BOARD OF TRUSTEES OF THE SALT LAKE VALLEY LAW ENFORCEMENT SERVICE AREA (SLVLESA) DIRECTING THE USE OF SILOED PRECINCT FUND BALANCES FOR THE BENEFIT OF SLVLESA AS A WHOLE.**

**Action Requested:** Motion and Vote

**Discussion:** Lisa Dudley said this was presented to a small committee and discussed at their last Board meeting. She referenced a spreadsheet about the Sheriff's budget as it was presented with only minor changes. She said one thing that must happen as they close out this year is to make certain that the smaller entities inside SLVLESA are not in a negative or zero position for their fund balance.

She said SLVLESA entities are different from the UPD member cities because the cities have their own sources of revenue besides property tax. She said it is important for the Board to consider this as a whole, while noting that each of their precinct chiefs have been good stewards with the money they have been given.

Trustee Stavros said that he feels like only moving \$325,000 is not going to solve their problem because even if they are successful at the 2022 legislature, they will not realize the funds until the end of 2022. He thinks the \$500,000 would be a good option because they are making an aggressive attempt at solving the fund balance issue.

Lisa Dudley said that is fair consideration.

Trustee Bradley entertained a motion to approve the Resolution.

Trustee Stavros motioned to approve.

Trustee Theodore seconded.

Frank Nakamura conducted a roll call vote.

Trustee Bradley voted aye.

Trustee Theodore voted aye.

Trustee Peterson voted aye.

Trustee Prokopis voted aye.

Trustee Brems voted aye.



Trustee Flint voted aye.

Trustee Stavros voted aye.

Trustee Olsen voted aye.

Trustee Keigley voted aye.

All voted in favor; none opposed. The motion passed.

**Item 11- Approval of Minutes for the March 18, 2021 meeting.**

**Action Requested:** Motion and Vote

**Discussion:** Trustee Bradley entertained a motion to approve the minutes.

Trustee Flint motioned to approve.

Trustee Brems seconded.

All voted in favor; none opposed.

Minutes were approved.

**Item 12-Adjourn**

Trustee Bradley adjourned the meeting.